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WORKERS' COMPENSATION APPEALS BOARD

STATE OF CALIFORNIA

MARK LIBMAN,

Case No. 88 LB 178664

Applicant,

vs.

CITY OF INGLEWOOD,
Permissibly Self-Insured,

Defendants.

OPINION AND ORDERS
DENYING RECONSIDERATION,
GRANTING RECONSIDERATION
AND DECISION AFTER
RECONSIDERATION

Both defendant, City of Inglewood, and lien claimant, Boehm and Associates (petitioner), seek reconsideration of the Findings and Order issued by a workers' compensation judge (WCJ) on May 22, 1991. In that decision, the WCJ found, in pertinent part, that applicant, a police officer, sustained cumulative injury to the heart from 1981 through May 24, 1988, which "presupposes a continuum of mini-traumas, albeit non-evidencing disabilities until the final occurrence" of his heart attack on May 24, 1988 when he was jogging off-duty preparing for a physical endurance test, and that the Labor Code section 3212.5¹ presumption applies.

¹ Labor Code section 3212.5 states, in pertinent part, as follows:

"In the case of a member of a police department of a city or municipality, . . . [t]he compensation which is awarded for such heart trouble or pneumonia shall include full hospital, surgical, medical treatment, disability indemnity, and death benefits as provided by the provisions of this division.

"Such heart trouble or pneumonia so developing or manifesting itself shall be presumed to arise out of and in the course of the employment; provided, however, that the member of the police department, shall have served five years or more in such capacity before the presumption shall arise as to the compensability of heart trouble so developing or manifesting

1 The WCJ also ordered defendant to adjust petitioner's lien claim
2 in the sum of \$49,281.48 utilizing the Gregory formula (Kaiser
3 Foundation Hosps. v. Workers' Comp. Appeals Bd. (Gregory) (1978)
4 87 CA 3d 336 [43 Cal.Comp.Cases 1300].)

5 Defendant contends, in essence, that applicant's heart attack
6 while jogging off duty was not in the course of his employment
7 because his belief that his jogging was a reasonable expectancy of
8 his employment was not objectively reasonable. Petitioner
9 contends (1) that its Petition for Reconsideration is timely; and
10 (2) that where there is no legitimate dispute as to industrial
11 causation, a Gregory formula may not be applied.

12 After reviewing the record, and for the reasons set forth
13 below, we will grant defendant's Petition for Reconsideration,
14 rescind the WCJ's decision and issue our substituted finding that
15 applicant's injury did not arise out of and in the course of his
16 employment. ✓ In view of our finding of no industrial injury, we
17 will deny lien claimant's Petition for Reconsideration, and
18 disallow its lien claim.

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20 itself. This presumption is disputable and may be controverted
21 by other evidence, but unless so controverted, the appeals board
22 is bound to find in accordance with it. This presumption shall be
23 extended to a member following termination of service for a
24 period of three calendar months for each full year of the
requisite service, but not to exceed 60 months in any
circumstance, commencing with the last date actually worked in
the specified capacity.

25 "Such heart trouble or pneumonia so developing or manifesting
26 itself in such cases shall in no case be attributed to any disease
existing prior to such development or manifestation."
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1 The history of this case is that applicant, born July 20,
2 1959, experienced heart failure on May 24, 1988 while jogging off
3 duty near his home. Applicant filed a workers' compensation claim
4 on June 15, 1988, alleging that he sustained cumulative industrial
5 injury to the cardiovascular system from 1981 through May 24,
6 1988. All regular issues were settled in the sum of \$22,000.00 by
7 way of Compromise and Release (C&R) agreement filed on April 24,
8 1990. The C&R agreement also contained the relevant following
9 language:

10 "Paragraph No. 6

11 " . . . The applicant is to be held harmless
12 from any liens of record for self procured
13 medical treatment."

13 "Paragraph No. 7

14 "All lien claims of record are to be taken off
15 calendar with all due process rights reserved
16 to said lien claimants in accordance with
17 Permanent Medical Group v. WCAB (Williams)
18 (1977) 73 Cal.App.3d 135, 42 Cal.Comp.Cases
19 745."

18 "Paragraph No. 10

19 "A substantial and legitimate dispute exists
20 between the parties as to the nature and
21 extent of the applicant's disability and
22 whether said disability was caused,
23 contributed to and/or aggravated by the
24 applicant's employment with the City of
25 Inglewood. However, the applicant desires a
26 sum certain by way of settlement."

24 The Order Approving Compromise and Release (OAC&R) Agreement issued
25 June 4, 1990.

26 On August 14, 1990, petitioner filed a Declaration of
27 Readiness to Proceed on its lien claim, and the matter was set for
LIBMAN

1 a pre-trial hearing on October 25, 1990, and later set for a
2 regular hearing on March 1, 1991. At the hearing, the issues
3 raised were injury arising out of and during the course of
4 employment and the lien claim of Blue Shield of California in the
5 sum of \$49,281.48, represented by petitioner. No testimony was
6 taken, but the deposition of applicant of September 15, 1988 was
7 taken into evidence as a joint exhibit. The parties were advised
8 to submit their respective trial briefs no later than April 1,
9 1991, and thereafter the matter stood submitted on the record.

10 A review of applicant's September 15, 1988 deposition reveals
11 that applicant was a police officer employed by the City of
12 Inglewood. He had been employed in this capacity for a number of
13 years (12:19-25), and was a member of the "metro-team" which was
14 responsible for city-wide patrol (14:12-24) and combating "major
15 crime violators" and "street narcotic activity" (15:3-4).

16 Although applicant had been jogging since 1972 or 1973 (34:21-
17 24; 36:18-20), applicant increased the exercise program because the
18 police department instituted a physical agility test, which was to
19 be taken by police officers belonging to the "metro unit" every
20 six months (36:21-25; 37:1-9). Applicant, however, was not
21 required by departmental policies to exercise on off-duty hours
22 (38:2-9; 39:1-6). On May 24, 1988, while jogging off-duty,
23 applicant had a heart attack (26:12-4; 27:1).

24 According to applicant's testimony, he had a heart attack
25 while jogging off-duty in preparation for a physical agility test
26 implemented by the police department. Applicant ran to stay in
27

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1 condition, although he had not been specifically directed to do so
2 by his supervisors or by departmental policies.

3 Based on the facts of this case, and for the reasons set forth
4 below, we are persuaded that the WCJ erred in finding that
5 applicant's injury arose out of and in the course of his
6 employment.

7 Pursuant to subdivision (a) (9) of Labor Code section 3600, an
8 injury is not compensable where the injury arises out

9 " . . . of voluntary participation in any off-
10 duty recreational, social or athletic activity
11 not constituting part of the employee's work-
12 related duties, except where these activities
13 are a reasonable expectancy of, or are
14 expressly or impliedly required by, the
15 employment"

16 Nothing in the record persuades us that applicant's off-duty
17 jogging program was a reasonable expectancy of, or was expressly or
18 impliedly required by his employment. The fact that the department
19 implemented a physical agility test does not render applicant's
20 off-duty, self-selected, voluntary and unregulated exercise
21 regimen either a requirement or a reasonable expectancy of his
22 employment. Similarly, the fact that applicant's supervisors may
23 have approved of applicant's off-duty exercising does not amount to
24 sufficient encouragement to make his off-duty jogging a reasonable
25 expectancy of his employment.

26 In City of Los Angeles v. Workers' Comp. Appeals Bd. (Noetzell)
27 (1979) 91 Cal.App.3d 759 [44 Cal.Comp.Cases 421], a police
officer's injury was held to be not compensable because it occurred
during a voluntary and unregulated training program engaged in by
the officer at home in preparation for a fitness test. While the

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1 injury in the case occurred prior to the date the subdivision
2 (a) (9) of Labor Code section 3600 became effective, we think the
3 Court's analysis of the issue remains valid, and is applicable to
4 the present case:

5 "Although the police department required
6 Noetzel to take a physical agility test, there
7 was no requirement that he prepare for it in
8 any particular way or at all. The activity
9 was not on the employer's premises, or under
10 the employer's control, nor was there any
11 benefit to the employer except to the extent
12 that this particular individual might improve
13 his proficiency.

14 "The Board's opinion contains the statement
15 that Noetzel's superior officer was 'well
16 aware of the weight-lifting program being
17 undertaken at . . . home.' This is based
18 upon Noetzel's testimony that his lieutenant
19 had become aware of the weight-lifting through
20 'just normal talk.' There is no evidence that
21 the department undertook to inquire into or
22 regulate what Noetzel did at home. Under
23 these circumstances the incidental knowledge
24 of a supervisor is not a basis for finding
25 that the home activity occurred in the course
26 of employment.

27 "There is a wide variety of occupations in
which it is necessary for the employee to
maintain or improve physical or mental
proficiency in order to continue employment or
qualify for advancement. The variety of
activities which might be thought to serve
those purposes is infinite. When the self-
improvement activity is voluntary, off the
employer's premises and unregulated, the
employer can have little knowledge of the
physical risks involved, and no opportunity to
minimize or protect the employee against such
risks. These circumstances strongly militate
in favor of classifying such activities as
personal in the absence of some connection
with employment other than hoped for personal
improvement. The fact that the employer
tested the fitness of the employee
periodically should not by itself make a self-
improvement an industrial activity." (Id., at
44 Cal.Comp.Cases 424-425.)

1 We will therefore grant defendant's Petition for
2 Reconsideration, rescind the WCJ's decision and issue our
3 substituted finding that applicant's injury did not arise out of
4 and in the course of his employment. Insofar as we are finding
5 that applicant's injury is non-industrial, lien claimant's petition
6 will be denied, and its claim disallowed.

7 For the foregoing reasons,

8 IT IS ORDERED that lien claimant's Petition for
9 Reconsideration filed June 11, 1991, be, and it hereby is, DENIED.

10 IT IS FURTHER ORDERED that defendant's Petition for
11 Reconsideration filed June 14, 1991, be, and it hereby is, GRANTED,
12 the May 22, 1991 Findings and Order, be, and it hereby is,
13 RESCINDED and the following Findings and Order SUBSTITUTED
14 therefor;

15 FINDING

16 1. Applicant's injury did not arise out of and in the course
17 of his employment.

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ORDER

IT IS ORDERED that the lien claim of Blue Shield of California in the sum of \$49,281.48, be, and it hereby is DISALLOWED.

WORKERS' COMPENSATION APPEALS BOARD

[Handwritten signature]

I CONCUR,

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I DISSENT (see attached dissenting Opinion).

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DATED AND FILED IN SAN FRANCISCO, CALIFORNIA

AUG 8 - 1991

SERVICE BY MAIL ON SAID DATE TO ALL PARTIES LISTED ON THE OFFICIAL ADDRESS RECORD.

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DISSENTING OPINION

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2 I DISSENT. I would have affirmed the finding that applicant
3 sustained injury arising out of and in the course of his employment
4 to his cardiovascular system, as a result of continuous trauma from
5 1981 to May 24, 1988, the date on which he sustained his heart
6 attack. I am persuaded that Labor Code section 3212.5 is
7 applicable. This presumption envisions that persons performing
8 duties of law enforcement who develop heart trouble, such heart
9 trouble is presumed to arise out of and in the course of the
10 employment.

11 In the present case, applicant on his day off, was attempting
12 to keep himself at a level of agility to insure his passing a
13 physical test at work, which would insure that he maintain his
14 employment with the "metro-unit." The fact that applicant was
15 jogging, as a preferred personal means of exercising, does not
16 overcome the presumption that applicant, a police officer, was
17 facing a physical endurance test, and while preparing for it, he
18 sustained a heart attack. Although, the Labor Code section 3212.5
19 presumption is rebuttable, defendant has presented no evidence
20 which would rebut such presumption. The fact remains that
21 applicant, a police officer, did suffer cardiac injury and the
22 presumption, which has not been rebutted, applies.

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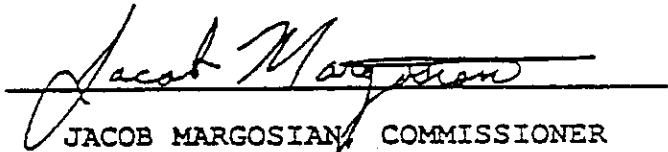
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1 Insofar as I would have found that applicant's injury arose
2 out of and in the course of his employment, I would have denied
3 defendant's petition and granted lien claimant's Petition for
4 Reconsideration and ordered that the lien claim of Blue Shield of
5 California be adjusted and/or pay by defendant.

6 WORKERS' COMPENSATION APPEALS BOARD

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8 
9 JACOB MARGOSIAN, COMMISSIONER

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11 DATED AND FILED IN SAN FRANCISCO, CALIFORNIA

12 AUG 8 - 1991

13 SERVICE BY MAIL ON SAID DATE TO ALL PARTIES
14 LISTED ON THE OFFICIAL ADDRESS RECORD.

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